

## MLTSS and Support for Consumers

March 21, 2017

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## Agenda

- Overview of MLTSS
- Current national picture
- Why states are interested
- New MLTSS Requirement - Beneficiary Support System
- Potential role for SLTCO in BSS


## Overview of MLTSS

## What is Managed Long-Term Services and Supports (MLTSS)?

- MLTSS is the delivery of long term services and supports (either state plan or waiver services) through capitated Medicaid managed care plans
- Long term services and supports can include nursing facility services as well as home and community based services (personal assistance, meals, etc.)
- In many cases, plans are covering medical services as well, which provides a comprehensive delivery system for beneficiaries


## Why Are States Pursuing MLTSS?

- In FFY 2014, LTSS expenditures represented about 34\% of all Medicaid expenditures $(\sim \text { \$146B })^{1}$
- These services constitute the largest group of Medicaid services remaining in traditional fee-for-service system
- Fragmented approach to the 'whole person'
- Of note: managed care expenditures have DOUBLED since FY 2012 (to almost 15\% of all LTSS expenditures)
- In FFY 2013, total LTSS expenditures were spent on fewer than $10 \%$ of all Medicaid beneficiaries ${ }^{2}$

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## Why Are States Pursuing MLTSS?

- Accountability rests with a single entity
- Integrating acute and long-term care makes the consumer (rather than their 'services') the focus
- Financial risk for health plan provides opportunity to incentivize/penalize performance for health outcomes and quality of life
- Administrative simplification
- Eliminates need to contract with and monitor hundreds/thousands of individual LTSS providers
- Can build on managed care infrastructure to provide support to members


## Why Are States Pursuing MLTSS?

- Budget Predictability
- Capitation payments greatly minimize unanticipated spending
- Can more accurately project costs (especially with LTSS as enrollment doesn't have as much variation based on economic circumstances)
- Shift focus of care to community settings
- Most consumers express preference for community-based services
- Health plans may be able to effectuate transfers from institutions to community more easily


## Why Are States Pursuing MLTSS?

Medicaid HCBS Expenditures as a Percent of Total Medicaid LTSS Expenditures, 90\% by State, FY 2014


## Why Are States Pursuing MLTSS?

- Graph is misleading -
- $75 \%$ of consumers with ID/DD are served in community settings
- Closures of ICF-ID/DDs across the country
- Strong pattern of family caregiving
- Only $41 \%$ of older adults and consumers with physical disabilities are served in community settings
- An increase since 2002 when $22 \%$ of these consumers were in community
- Opportunities exist to serve consumers in less restrictive settings

MLTSS Programs - 2010


MLTSS Programs - 2017


# New MLTSS Requirement Beneficiary Support System 

## CMS Requirements for MLTSS Programs

- Guidance issued in 2013 with 10 key ‘elements’ for successful MLTSS programs; now incorporated into Medicaid managed care regulations (May 2016)
- Principles:
- Consumers need support and education throughout their experience in the MLTSS program.
- Support is more readily accepted and trusted from an independent and conflict-free source.
- States must create an advocate (or ombudsman) for consumers receiving LTSS; states have option to extend assistance to other managed care enrollees.


## LTSS "Ombudsman" Program

- Core functions:
- Access point for complaints and concerns about MCO enrollment, access to services, and.
- Advocate on member's behalf to informally resolve problems with their providers or MCO
- Help members understand MCO appeal process and right to State fair hearing
- Assist members in filing an MCO appeal, including guiding them through needed documentation
- Assist members in requesting a State fair hearing
- Referring beneficiaries to legal counsel if necessary.


## LTSS "Ombudsman" Program

- System design options
- State-managed (ideally outside Medicaid agency)
- Embed function within State Long Term Care Ombudsman Office
- Contracted to non-profit
- Identification of trends, patterns critical part of MCO monitoring
- What MCOs are getting most complaints?
- What topic(s) are most frequently asked about?
- Are there regional/county-based differences?


## Potential Role for SLTCO

## Current Status of MLTSS ‘Ombudsman’

|  | State | Authority | Provider |
| :---: | :---: | :---: | :---: |
| 1 | Arizona * |  |  |
| 2 | California | FAD | Legal Aid of San Diego with partners d/b/a/ Health Consumer Alliance |
| 3 | Delaware | 1115 | DE Dept. of Health and Human Services/LTCO |
| 4 | Florida | 1915(b) | FL Dept of Aging/LTCO |
| 5 | Hawaii | 1115 | Hilopa'a Family to Family Health Information Center |
| 6 | Illinois | FAD | IL Dept. of Aging/LTCO |
| 7 | lowa | 1915(b) | IA Dept. of Aging/LTCO |
| 8 | Kansas | 1115 | KS Dept. of Aging and Disability Services |
| 9 | Massachusetts | FAD | Disability Policy Consortium/Health Care for all d/b/a/ OneCare Ombudsman |
| 10 | Michigan | FAD | MI Office of Aging Services/LTCO |
| 11 | Minnesota * |  |  |
| 12 | New Jersey * |  |  |
| 13 | New Mexico | 1115 | Decentralized - no formal state office |
| 14 | New York | 1115/FAD | Community Services Society of NY d/b/a/ Independent Consumer Advocacy Network (ICAN) |
| 15 | North Carolina * |  |  |
| 16 | Ohio | FAD | OH Dept. of Aging/LTCO |
| 17 | Rhode Island | FAD | RI Parent Information Network d/b/a Healthcare Advocate |
| 18 | South Carolina | FAD | SC Office on Aging/LTCO |
| 19 | Tennessee * |  |  |
| 20 | Texas | 1115/FAD | TX Health and Human Services Commission |
| 21 | Virginia | FAD | VA Dept. of Aging and Rehabilitative Services/LTCO |
| 22 | Wisconsin * |  | BOALTC/LTCO (for elderly)/Disability Rights Wisconsin (for people with disabilities) |



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Or call us at: 202-898-2583


[^0]:    ${ }^{1}$ Truven Health Analytics, June 2016
    2 MACPAC, June 2014 Report, Chapter 2

